

COUNTY OF MADERA  
 BUDGET UNIT DETAIL  
 BUDGET FOR THE FISCAL YEAR 2019-20

Department: DEPT. OF SOCIAL SERVICES  
 PUBLIC ASST. PROGRAMS (07530)  
 Function: Public Assistance  
 Activity: Aids Programs  
 Fund: General

	ACTUAL 2017-18	BOARD APPROVED 2018-19	DEPARTMENT REQUEST 2019-20	CAO RECOMMENDED 2019-20
<b><u>ESTIMATED REVENUES:</u></b>				
INTERGOVERNMENTAL REVENUE				
650900 State Intergovernment Revenue	25,031,150	22,476,811	24,568,321	24,568,321
655000 Federal Intergovernment Revenue	8,025,609	14,462,530	17,410,481	17,410,481
<b>TOTAL INTERGOVERNMENTAL REVENUE</b>	<b>33,056,759</b>	<b>36,939,341</b>	<b>41,978,802</b>	<b>41,978,802</b>
CHARGES FOR CURRENT SERVICES				
662305 FOSTER CARE	190,657	80,000	80,000	80,000
662726 WELFARE BURIAL REIMBURSEMENT	30	0	0	0
<b>TOTAL CHARGES FOR CURRENT SERVICES</b>	<b>190,687</b>	<b>80,000</b>	<b>80,000</b>	<b>80,000</b>
MISCELLANEOUS REVENUE				
671000 Welfare Misc Revenue	327,887	210,000	210,000	210,000
<b>TOTAL MISCELLANEOUS REVENUE</b>	<b>327,887</b>	<b>210,000</b>	<b>210,000</b>	<b>210,000</b>
OTHER FINANCING SOURCES				
680200 OPERATING TRANSFERS IN	3,076,546	3,677,500	4,445,208	4,445,208
<b>TOTAL OTHER FINANCING SOURCES</b>	<b>3,076,546</b>	<b>3,677,500</b>	<b>4,445,208</b>	<b>4,445,208</b>
<b><u>TOTAL ESTIMATED REVENUES</u></b>	<b><u>36,651,879</u></b>	<b><u>40,906,841</u></b>	<b><u>46,714,010</u></b>	<b><u>46,714,010</u></b>

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	<u>ACTUAL</u> <u>2017-18</u>	<u>BOARD</u> <u>APPROVED</u> <u>2018-19</u>	<u>DEPARTMENT</u> <u>REQUEST</u> <u>2019-20</u>	<u>CAO</u> <u>RECOMMENDED</u> <u>2019-20</u>
<b><u>EXPENDITURES:</u></b>				
730101 CalWORKS				
Federal	7,574,504	8,556,000	9,023,754	9,023,754
State	0	0	0	0
2011 Realignment	12,278,027	13,869,000	14,627,214	14,627,214
County*	509,039	575,000	606,435	606,435
<b>Total Aid for CalWORKS</b>	<b>20,361,570</b>	<b>23,000,000</b>	<b>24,257,403</b>	<b>24,257,403</b>
730104 Foster Care				
Federal	2,751,362	2,931,250	3,817,837	3,817,837
State	0	0	0	0
2011 Realignment	2,026,584	2,177,500	2,812,124	2,812,124
County*	3,039,877	3,266,250	4,218,185	4,218,185
<b>Total Foster Care</b>	<b>7,817,822</b>	<b>8,400,000</b>	<b>10,848,146</b>	<b>10,848,146</b>
730105 Welfare to Work				
Federal	260,503	297,150	764,100	764,100
State	46,332	52,850	135,900	135,900
County*	0	0	0	0
<b>Total Welfare to Work</b>	<b>306,835</b>	<b>350,000</b>	<b>900,000</b>	<b>900,000</b>
730107 In-Home Supportive Service				
County*	4,099,663	4,286,378	4,385,422	4,385,422
<b>Total In-Home Supportive Service</b>	<b>4,099,663</b>	<b>4,286,378</b>	<b>4,385,422</b>	<b>4,385,422</b>
730111 Aid For Adopted Children				
Federal	1,880,676	2,000,000	2,400,000	2,400,000
State	0	0	0	0
2011 Realignment	1,410,507	1,500,000	1,800,000	1,800,000
County*	470,169	500,000	600,000	600,000
<b>Total Aid For Adopted Children</b>	<b>3,761,352</b>	<b>4,000,000</b>	<b>4,800,000</b>	<b>4,800,000</b>

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<b><u>EXPENDITURES (continued)</u></b>				
730118 Cal-Learn				
Federal	6,650	9,380	14,727	14,727
State	440	620	973	973
<b>Total Cal-Learn</b>	<b>7,090</b>	<b>10,000</b>	<b>15,700</b>	<b>15,700</b>
730119 CalWORKS Child Care				
Federal	268,347	306,250	525,000	525,000
State	38,335	43,750	75,000	75,000
<b>Total CalWORKS Child Care</b>	<b>306,682</b>	<b>350,000</b>	<b>600,000</b>	<b>600,000</b>
730125 KIN GAP				
Federal	355,562	362,500	530,938	530,938
State	280,894	286,375	419,441	419,441
County*	74,668	76,125	111,497	111,497
<b>Total KIN GAP</b>	<b>711,123</b>	<b>725,000</b>	<b>1,061,876</b>	<b>1,061,876</b>
730126 Cash Assistance Program for Immigrants				
State	37,756	45,000	45,000	45,000
<b>Total Cash Assistance for Immigrants</b>	<b>37,756</b>	<b>45,000</b>	<b>45,000</b>	<b>45,000</b>
730129 Housing Assistance/ Transitional Housing Program				
State	127,597	150,000	210,000	210,000
<b>Total Housing Asst/Transitional Housing Program</b>	<b>127,597</b>	<b>150,000</b>	<b>210,000</b>	<b>210,000</b>
<b><u>TOTAL EXPENDITURES</u></b>	<b>37,537,489</b>	<b>41,316,378</b>	<b>47,123,547</b>	<b>47,123,547</b>
<b><u>NET COUNTY COST (EXP - REV)</u></b>	<b><u>885,610</u></b>	<b><u>409,537</u></b>	<b><u>409,537</u></b>	<b><u>409,537</u></b>

\* County costs are partially offset with other revenue not specific to a Program.

## DEPARTMENT OF SOCIAL SERVICES - PUBLIC ASSISTANCE PROGRAMS

### COMMENTS

This budget provides for direct payments to indigent persons meeting eligibility criteria established by Federal and/or State Welfare laws and regulations.

### TEMPORARY ASSISTANCE TO NEEDY FAMILIES (TANF)

In August 1996, the Federal Government passed the Welfare Reform Bill, including regulations regarding TANF. In August 1997, the State of California adopted these TANF regulations into a State Program entitled CalWORKs. An employment program is the principle component of CalWORKs. Counties are required to prepare a detailed plan on how the program will put the maximum number of people into employment. The Federal bill also sets time limits in which an individual can remain on assistance without working and the total amount of time a person has during a lifetime to receive TANF benefits.

The Department of Social Services developed and received approval from the California Department of Social Services to implement a local CalWORKs Program.

### STATE REALIGNMENT

**1991 Realignment** - The provisions of AB 948 and AB 1288 have been in effect since July 1, 1991. These bills contained provisions which changed the State and County sharing ratios for a number of Assistance programs. In addition, the State Legislation created the Local Revenue Fund which distributes the revenue from increased Sales Tax and Vehicle License Fees (Realignment Revenue) to counties to offset the net increase in the counties' level of participation. The revenue from Realignment for 2019-20 is estimated at \$7.9 million.

**2011 Realignment** - The provisions of AB 118 and AB 116 have been in effect since July 1, 2011. These bills contain provisions which shift responsibility for certain programs from the State to the counties, and redirects specified sales tax revenues to fund them. The Assistance programs affected are Foster Care (FC) and Adoption Assistance Payments (AAP). The revenue from Realignment for 2019-20 is estimated at \$2,435,208 and \$1,800,000, respectively, for these two programs. Additional Realignment revenue is estimated at \$14,263,353 to offset the added County share of CalWORKs assistance payments which was State share prior to Realignment.

## **DEPARTMENT OF SOCIAL SERVICES - PUBLIC ASSISTANCE PROGRAMS**

### **ASSISTANCE PROGRAMS**

For 2019-20, the Department of Social Services' local share of costs for Welfare to Work, CalLEARN incentives, and CalWORKs-Child Care are budgeted in the Social Services Administration Budget as part of the County Maintenance of Effort (MOE) to meet State claiming requirements.

### **CalWORKs**

The CalWORKs Program (\$24,257,403) is recommended increased \$1,257,403. Overall local share is equivalent to 2.5 percent (\$606,435) of program costs. Realignment revenue is estimated at \$14,263,353.

The CalWORKs program provides cash assistance payments for families with dependent children. Assistance payments provide a temporary means of assisting the family while also providing the training and educational support needed by the aided adult to gain employment and become self-sufficient. Under CalWORKs, non-exempt adult recipients must participate in work activities from 30 to 35 hours per week. The CalWORKs Program is broken out into program categories of All Families, Two Parents, Zero Parent, TANF Timed Out and Safety Net Families.

Costs of the CalWORKs Program are divided approximately 38.7% - Federal, 58.8 % - State (Realignment), and 2.5% - County funds.

### **FOSTER CARE**

Appropriations (\$10,848,146) is recommended increased \$2,448,146. The County share is estimated at \$4,624,837, which is partially offset with revenues not specific to a Program. For 2019-20, 2011 Realignment is estimated at \$2,435,208, which is funded by sales tax revenue. County-only cases are estimated to cost \$25,000.

Included within this budget are funds for Foster Homes, Foster Family Agencies (FFAs), and Group Homes (which are non-residential facilities other than foster homes). Legislation also provides for the cost of reasonable travel for a child to remain in the school in which the child is enrolled at the time of placement. Also, AB 12 legislation allows the extension of foster care to eligible youth up to age 19 effective January 1, 2012, with extension to age 20 effective January 1, 2013.

The Department of Social Services currently provides an additional \$179 to \$651 per month to qualified foster parents who accept children determined to have severe behavioral and mental problems. This decision was based on potentially reducing foster care costs by being able to place difficult juveniles in foster homes rather than in high-cost group homes.

## DEPARTMENT OF SOCIAL SERVICES - PUBLIC ASSISTANCE PROGRAMS

### **FOSTER CARE (continued)**

The monthly rate paid to the Resource Family is based on the amount of care and supervision the child needs from the family. Based on five domains (e.g., physical, health, education, behavioral/emotional and permanency/family support).

Basic Level of Care:	\$960
Level of Care 2:	\$1,068
Level of Care 3:	\$1,176

### **WELFARE TO WORK (WTW)**

Appropriations (\$900,000) is recommended increased \$550,000 and will continue to provide for CalWORKs participants' expenses for transportation and other eligible needs under the Program. CalWORKs grand COLA is 10% as of April, 2019.

### **IN-HOME SUPPORTIVE SERVICES (IHSS)**

Through IHSS, elderly, disabled receive housekeeping services so they may remain in their homes. The estimated total program cost is \$31,492,256, of which the County share is estimated at \$4,385,421, which is an increase of \$99,043 from FY 2018-19. The increase is due to State mandate. The preliminary FY 2018-19 IHSS MOE amounts which includes the \$369.4 million increase to the county IHSS MOE costs, and the \$469.5 million state General Fund (GF) mitigation offset, as reflected in the enacted 2017 Budget Act. To help mitigate the impact of the transition to the new county MOE, a total of \$469.5 million GF was appropriated in FY 2018-19. The \$469.5 million is made available through a combination of redirecting the Assembly Bill 85 (Chapter 24, Statutes of 2013) funds and the appropriation of GF which is used to offset the IHSS County MOE. The 2017-18 GF allocation for the IHSS county and Public Authority administrative activities which totals \$328.8 GF that was made available based on the Budget Act of 2017. Counties will be billed for the Case Management, Information and Payrolling System (CMIPS) Maintenance and Operations (M&O) costs as part of the IHSS MOE totaling \$511,289 after GF offsets are applied.

During 2002-03, the Board of Supervisors created a Public Authority which is responsible for the administration of the referral and training of Independent Providers. The Authority is also responsible to conduct collective bargaining with the certified organization for wages. (See In-Home Supportive Services - Public Authority budget.) The County currently compensates the independent providers under the IHSS program with an hourly rate of \$12.08. Effective January 1, 2014, the County of Madera is no longer required to pay IHSS providers \$0.60 per hour for health benefits. Therefore, starting with fiscal year 2014-15, there was no longer a need to budget for this expense. Under the old process, the County would pay the \$0.60 per hour and then claim these costs on the Public Authority Claim after which the County would be reimbursed approximately 80% of these costs. Although this new arrangement reduces appropriations, it also reduces the expected revenue. In addition, through the meet and confer process with IHSS providers, the \$0.60 per hour has been shifted to provider wages.

## **DEPARTMENT OF SOCIAL SERVICES - PUBLIC ASSISTANCE PROGRAMS**

### **AID FOR ADOPTED CHILDREN**

Appropriations (\$4,800,000) are recommended increased \$800,000, based on current caseload for payments to special needs foster care children who have been adopted. Federal subsidies were created by Congress (Public Law 96-272 the Adoption Assistance and Child Welfare Act of 1980) to encourage the adoption of special needs children and remove the financial disincentives for families to adopt. AB 12 legislation allows for the extension of Adoption Assistance Program to eligible youth up to age 19 effective January 1, 2012, with extension to age 20 effective January 1, 2013. 2011 Realignment is estimated to be \$1,800,000, which is funded by sales tax revenue.

### **CAL-LEARN**

Appropriations (\$15,700) are recommended increased \$5,700. Cal-Learn is funded by State and Federal funds and provides for intense supportive and counseling services for teenage mothers and pregnant girls. The budget provides payments for supportive services such as transportation, child care, and ancillary expenses.

### **CalWORKs CHILD CARE**

Appropriations (\$600,000) are recommended increased \$150,000. For 2019-20, customers are continuing to be exempted from participating in Welfare to Work (WTW) activities, thus diminishing the need for the higher level of child care, and resulting in projected child care costs.

Child care services are provided to CalWORK's recipients when they enter a job club/search, or when child care is needed for a recipient to complete the Welfare-to-Work Plan. The family will continue to receive child care services until a family's child care is stabilized, but not more than six (6) months.

### **KIN GAP**

Appropriations (\$1,061,876) is recommended increased \$336,876. This program offers relative care givers of dependent children a new option for providing a permanent home to these children through a subsidy to children who leave the juvenile court dependency system to live with a relative legal guardian. To be eligible for the program, the child must have lived with the relative at least six consecutive months. AB 12 legislation allows the extension of Kin Gap to eligible youth up to age 19 effective January 1, 2012, with extension to age 20 effective January 1, 2013.

## DEPARTMENT OF SOCIAL SERVICES - PUBLIC ASSISTANCE PROGRAMS

### CASH ASSISTANCE PROGRAM FOR IMMIGRANTS

Appropriations (\$45,000) is recommended unchanged. This program is for non-citizens who entered the United States on or after August 22, 1996, and meet Federal definitions of a qualified alien. All costs for this program are 100% State funded.

### HOUSING ASSISTANCE/ TRANSITIONAL HOUSING PROGRAM

Appropriations (\$210,000) are recommended increased \$60,000. This program is for emancipated youth exiting the Child Welfare System and is 100% Realignment. Youths live with host families, and case management services are available to assist in the emancipation process. The goal is to provide participants with safe living environments while helping them learn safe life skills to achieve self-sufficiency.

### TOTAL COUNTY COST OF DEPARTMENT OF SOCIAL SERVICES PUBLIC ASSISTANCE PROGRAMS

	<b>Estimated <u>2018-19</u></b>	<b>Recommended <u>2019-20</u></b>
County Share	\$8,728,753	\$10,328,190
Less:		
Other Revenue <sup>(1)</sup>	(\$290,000)	(\$290,000)
DSS 1991 Realignment	(\$7,137,475)	(\$8,736,913)
10% Transfer Health/BHS Realignment <sup>(2)</sup>	<u>(\$891,741)</u>	<u>(\$891,741)</u>
<b>NET COUNTY COST</b>	<b>\$409,537</b>	<b>\$409,537</b>

(1) Other Revenue includes collections received from various sources for overpayments of warrants issued for Foster Care and CalWORKs.

(2) Additional Behavioral Health Services and Public Health Realignment will be recommended brought into the General Fund to further offset Social Services expenditures.